LEGISLATURE OF NEBRASKA

ONE HUNDRED FOURTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 874

FINAL READING

Introduced by Murante, 49.

Read first time January 11, 2016

Committee: Government, Military and Veterans Affairs

A BILL FOR AN ACT relating to the Election Act; to amend sections 32-1524 1 2 and 32-1527, Reissue Revised Statutes of Nebraska, sections 32-570, 32-618, and 32-949.01, Revised Statutes Cumulative Supplement, 2014, 3 32-941, sections 32-947, and 32-953, Revised Statutes and 5 Supplement, 2015; to change procedures for filling vacancies on school boards, requirements for certain 6 petition candidates, deadlines for ballots for early voting and special elections by 7 8 mail, and prohibitions related to yard signs; to allow a voter to 9 photograph and reveal a marked ballot as prescribed; to harmonize 10 provisions; to provide operative dates; to repeal the original sections; and to declare an emergency. 11

12 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Section 32-570, Revised Statutes Cumulative Supplement,
- 2 2014, is amended to read:
- 3 32-570 (1) A vacancy in the membership of a school board shall occur
- 4 as set forth in section 32-560 or in the case of absences, unless excused
- 5 by a majority of the remaining members of the board, when a member is
- 6 absent from the district for a continuous period of sixty days at one
- 7 time or from more than two consecutive regular meetings of the board. The
- 8 resignation of a member or any other reason for a vacancy shall be made a
- 9 part of the minutes of the school board. The school board shall give
- 10 notice of the date the vacancy occurred, the office vacated, and the
- 11 length of the unexpired term (a) in writing to the election commissioner
- or county clerk and (b) by a notice published in a newspaper of general
- 13 circulation in the school district.
- 14 (2) A person appointed to fill a vacancy on the school board of a
- 15 Class I school district by the remaining members of the board shall hold
- 16 office until the beginning of the next school year. A board member of a
- 17 Class I school district elected to fill a vacancy at a regular or special
- 18 school district meeting shall serve for the remainder of the unexpired
- 19 term or until a successor is elected and qualified.
- 20 (3) Except as provided in subsection (4) of this section, a vacancy
- 21 in the membership of a school board of a Class II, III, IV, V, or VI
- 22 school district resulting from any cause other than the expiration of a
- 23 term shall be filled by appointment of a qualified registered voter by
- 24 the remaining members of the board. If the vacancy occurs in a Class II
- 25 school district prior to July 1 preceding the general election in the
- 26 middle of the vacated term, the appointee shall serve until a registered
- 27 voter is elected at such general election for the remainder of the
- 28 unexpired term. If the vacancy occurs in a Class III, IV, or VI school
- 29 district prior to February 1 preceding the general election in the middle
- 30 of the vacated term, the appointee shall serve until a registered voter
- 31 is nominated at the next primary election and elected at the following

- 1 general election for the remainder of the unexpired term. If the vacancy
- 2 occurs on or after the applicable deadline, the appointment shall be for
- 3 the remainder of the unexpired term. A registered voter appointed or
- 4 elected pursuant to this subsection shall meet the same requirements as
- 5 the member whose office is vacant.
- 6 (4) Any vacancy in the membership of a school board of a school
- 7 district described in section 79-549 which does not nominate candidates
- 8 at a primary election and elect members at the following general election
- 9 shall be filled by appointment of a qualified registered voter by the
- 10 remaining members of the board. If the vacancy occurs at least twenty
- 11 days prior to the first regular caucus to be held during the term that
- 12 was vacated, the appointee shall serve until a registered voter is
- 13 nominated and elected to fill the vacancy for the remainder of the term
- 14 in the manner provided for nomination and election of board members in
- 15 the district. If the vacancy occurred less than twenty days prior to the
- 16 first regular caucus and at least twenty days prior to the second regular
- 17 caucus to be held during the term that was vacated, the appointee shall
- 18 serve until a registered voter is nominated and elected to fill the
- 19 vacancy for the remainder of the term in the manner provided for
- 20 nomination and election of board members in the district. If the vacancy
- 21 occurred less than twenty days prior to the second regular caucus held
- 22 during the term that was vacated or after such caucus, the appointment
- 23 shall be for the remainder of the unexpired term.
- 24 (5) A vacancy in the membership of a school board of a Class V
- 25 school district resulting from any cause other than the expiration of a
- 26 term shall be filled by appointment of a qualified registered voter by
- 27 the remaining members of the board for the remainder of the unexpired
- 28 term. A registered voter appointed pursuant to this subsection shall meet
- 29 the same requirements as the member whose office is vacant.
- 31 vacancy may be filled by election at a special election or school

- 1 district meeting called for that purpose. Such election or meeting shall
- 2 be called in the same manner and subject to the same procedures as other
- 3 special elections or school district meetings.
- 4 $(\underline{6} \ 7)$ If there are vacancies in the offices of one-half or more of
- 5 the members of a school board, the Secretary of State shall conduct a
- 6 special school district election to fill such vacancies.
- 7 Sec. 2. Section 32-618, Revised Statutes Cumulative Supplement,
- 8 2014, is amended to read:
- 9 32-618 (1) The number of signatures of registered voters needed to
- 10 place the name of a candidate upon the nonpartisan ballot for the general
- 11 election shall be as follows:
- 12 (a) For each nonpartisan office other than members of the Board of
- 13 Regents of the University of Nebraska and board members of a Class III
- 14 school district, at least ten percent of the total number of registered
- 15 voters voting for Governor or President of the United States at the
- 16 immediately preceding general election in the district or political
- 17 subdivision in which the officer is to be elected, not to exceed two
- 18 thousand;
- 19 (b) For members of the Board of Regents of the University of
- 20 Nebraska, at least ten percent of the total number of registered voters
- 21 voting for Governor or President of the United States at the immediately
- 22 preceding general election in the regent district in which the officer is
- 23 to be elected, not to exceed one thousand; and
- 24 (c) For board members of a Class III school district, at least
- 25 twenty percent of the total number of votes cast for the board member
- 26 receiving the highest number of votes at the immediately preceding
- 27 general election in the school district.
- 28 (2) The number of signatures of registered voters needed to place
- 29 the name of a candidate for an office upon the partisan ballot for the
- 30 general election shall be at least ten percent of the registered voters
- 31 entitled to vote for the office. as follows:

- 1 (a) For each partisan office to be filled by the registered voters
- 2 of the entire state, at least four thousand, and at least seven hundred
- 3 fifty signatures shall be obtained in each congressional district in the
- 4 state; and
- 5 (b) For each partisan office to be filled by the registered voters
- 6 of a county or political subdivision, at least twenty percent of the
- 7 total vote for Governor or President of the United States at the
- 8 immediately preceding general election within the county or political
- 9 subdivision, not to exceed two thousand.
- 10 The number of signatures shall not be required to exceed one-fourth
- 11 of the total number of registered voters voting for the office at the
- 12 immediately preceding general election when the nomination is for a
- 13 partisan office to be filled by the registered voters of a county.
- 14 Sec. 3. Section 32-941, Revised Statutes Supplement, 2015, is
- 15 amended to read:
- 16 32-941 Any registered voter permitted to vote early pursuant to
- 17 section 32-938 may, not more than one hundred twenty days before any
- 18 election and not later than the close of business on the second Friday 4
- 19 p.m. on the Wednesday preceding the election, request a ballot for the
- 20 election to be mailed to a specific address. A registered voter shall
- 21 request a ballot in writing to the election commissioner or county clerk
- 22 in the county where the registered voter has established his or her home
- 23 and shall indicate his or her residence address, the address to which the
- 24 ballot is to be mailed if different, and his or her telephone number if
- 25 available. The registered voter may use the form published by the
- 26 election commissioner or county clerk pursuant to section 32-808. The
- 27 registered voter shall sign the request. A registered voter may use a
- 28 facsimile machine or electronic mail for the submission of a request for
- 29 a ballot. The election commissioner or county clerk shall include a
- 30 registration application with the ballots if the person is not
- 31 registered. Registration applications shall not be mailed after the third

- 1 Friday preceding the election. If the person is not registered to vote,
- 2 the registration application shall be returned not later than the closing
- 3 of the polls on the day of the election. No ballot issued under this
- 4 section shall be counted unless such registration application is properly
- 5 completed and processed.
- 6 Sec. 4. Section 32-947, Revised Statutes Supplement, 2015, is
- 7 amended to read:
- 8 32-947 (1) Upon receipt of an application or other request for a
- 9 ballot to vote early, the election commissioner or county clerk shall
- 10 determine whether the applicant is a registered voter and is entitled to
- 11 vote as requested. If the election commissioner or county clerk
- 12 determines that the applicant is a registered voter entitled to vote
- 13 early and the application was received <u>not later than the close of</u>
- 14 <u>business on the second Friday</u> at or before 4 p.m. on the Wednesday
- 15 preceding the election, the election commissioner or county clerk shall
- 16 deliver a ballot to the applicant in person or by mail, postage paid. The
- 17 election commissioner or county clerk or any employee of the election
- 18 commissioner or county clerk shall write or cause to be affixed his or
- 19 her customary signature or initials on the ballot.
- 20 (2) An unsealed identification envelope shall be delivered with the
- 21 ballot, and upon the back of the envelope shall be printed a form
- 22 substantially as follows:
- 23 VOTER'S OATH
- I, the undersigned voter, declare that the enclosed ballot or
- 25 ballots contained no voting marks of any kind when I received them, and I
- 26 caused the ballot or ballots to be marked, enclosed in the identification
- 27 envelope, and sealed in such envelope.
- 28 To the best of my knowledge and belief, I declare under penalty of
- 29 election falsification that:
- 30 (a) I,, am a registered voter
- 31 in County;

- 1 (b) I reside in the State of Nebraska at;
- 2 (c) I have voted the enclosed ballot and am returning it in
- 3 compliance with Nebraska law; and
- 4 (d) I have not voted and will not vote in this election except by
- 5 this ballot.
- 6 ANY PERSON WHO SIGNS THIS FORM KNOWING THAT ANY OF THE INFORMATION
- 7 IN THE FORM IS FALSE SHALL BE GUILTY OF ELECTION FALSIFICATION, A CLASS
- 8 IV FELONY UNDER SECTION 32-1502 OF THE STATUTES OF NEBRASKA. THE PENALTY
- 9 FOR ELECTION FALSIFICATION IS IMPRISONMENT FOR UP TO FIVE YEARS OR A FINE
- 10 NOT TO EXCEED TEN THOUSAND DOLLARS, OR BOTH.
- I also understand that failure to sign below will invalidate my
- 12 ballot.
- 13 Signature
- 14 (3) If the ballot and identification envelope will be returned by
- 15 mail or by someone other than the voter, the election commissioner or
- 16 county clerk shall include with the ballot an identification envelope
- 17 upon the face of which shall be printed the official title and post
- 18 office address of the election commissioner or county clerk.
- 19 (4) The election commissioner or county clerk shall also enclose
- 20 with the ballot materials:
- 21 (a) A registration application, if the election commissioner or
- 22 county clerk has determined that the applicant is not a registered voter
- 23 pursuant to section 32-945, with instructions that failure to return the
- 24 completed and signed application indicating the residence address as it
- 25 appears on the voter's request for a ballot to the election commissioner
- 26 or county clerk by the close of the polls on election day will result in
- 27 the ballot not being counted;
- 28 (b) A registration application and the oath pursuant to section
- 29 32-946, if the voter is without a residence address, with instructions
- 30 that the residence address of the voter shall be deemed that of the
- 31 office of the election commissioner or county clerk of the county of the

- 1 voter's prior residence and that failure to return the completed and
- 2 signed application and oath to the election commissioner or county clerk
- 3 by the close of the polls on election day will result in the ballot not
- 4 being counted; or
- 5 (c) Written instructions directing the voter to submit a copy of an
- 6 identification document pursuant to section 32-318.01 if the voter is
- 7 required to present identification under such section and advising the
- 8 voter that failure to submit identification to the election commissioner
- 9 or county clerk by the close of the polls on election day will result in
- 10 the ballot not being counted.
- 11 (5) The election commissioner or county clerk may enclose with the
- 12 ballot materials a separate return envelope for the voter's use in
- 13 returning his or her identification envelope containing the voted ballot,
- 14 registration application, and other materials that may be required.
- 15 Sec. 5. Section 32-949.01, Revised Statutes Cumulative Supplement,
- 16 2014, is amended to read:
- 17 32-949.01 If a ballot for early voting is destroyed, spoiled, lost,
- 18 or not received by the registered voter, the voter may cast a provisional
- 19 ballot pursuant to section 32-915 at the voter's polling place on
- 20 election day or may obtain a replacement ballot from the election
- 21 commissioner or county clerk by signing a statement verified on oath or
- 22 affirmation on a form prescribed by the Secretary of State that the
- 23 original ballot for early voting was destroyed, spoiled, lost, or not
- 24 received and delivering the statement to the election commissioner or
- 25 county clerk. To receive a replacement ballot in person, the voter shall
- 26 return the statement to the office of the election commissioner or county
- 27 clerk by 8 p.m. on the day of the election. To receive a replacement
- 28 ballot by mail, the voter shall return the statement to such office prior
- 29 to the close of business on the <u>second Friday preceding fourth business</u>
- 30 day before the election. If the election commissioner or county clerk
- 31 receives a statement meeting the requirements of this section, he or she

- 1 shall deliver a replacement ballot to the voter if the voter is present
- 2 in the office or shall mail a replacement ballot to the voter at the
- 3 address shown on the statement. The election commissioner or county clerk
- 4 shall keep a record of all replacement ballots issued under this section.
- 5 Sec. 6. Section 32-953, Revised Statutes Supplement, 2015, is
- 6 amended to read:
- 7 32-953 (1) Except as otherwise provided in subsection (2) of this
- 8 section, the election commissioner or county clerk shall mail the
- 9 official ballot to all registered voters of the political subdivision or
- 10 the district or ward of the political subdivision at the addresses
- 11 appearing on the voter registration register on the same day. The ballots
- 12 shall be mailed by nonforwardable first-class mail not sooner than the
- 13 <u>twenty-second</u> twentieth day before the date set for the election and not
- 14 later than the tenth day before the date set for the election. The
- 15 election commissioner or county clerk shall include with the ballot an
- 16 unsealed identification envelope meeting the requirements of subsection
- 17 (2) of section 32-947 and instructions sufficient to describe the voting
- 18 process.
- 19 (2) The election commissioner or county clerk may choose not to mail
- 20 a ballot to all registered voters who have been sent a notice pursuant to
- 21 section 32-329 and failed to respond to the notice. If the election
- 22 commissioner or county clerk chooses not to mail a ballot to such voters,
- 23 he or she shall mail a notice to all such registered voters explaining
- 24 how to obtain a ballot and stating the applicable deadlines.
- 25 Sec. 7. Section 32-1524, Reissue Revised Statutes of Nebraska, is
- 26 amended to read:
- 27 32-1524 (1) No judge or clerk of election or precinct or district
- 28 inspector shall do any electioneering while acting as an election
- 29 official.
- 30 (2) No person shall do any electioneering, circulate petitions, or
- 31 perform any action that involves solicitation within any polling place or

- 1 any building designated for voters to cast ballots by the election
- 2 commissioner or county clerk pursuant to the Election Act while the
- 3 polling place or building is set up for voters to cast ballots or within
- 4 two hundred feet of any such polling place or building except as
- 5 otherwise provided in subsection (3) of this section.
- 6 (3) Subject to any local ordinance, a person may display yard signs
- 7 on private property within two hundred feet of a polling place or
- 8 building designated for voters to cast ballots if the property is not
- 9 under common ownership with the property on which the polling place or
- 10 building is located.
- 11 (4) Any person violating this section shall be guilty of a Class V
- 12 misdemeanor.
- 13 Sec. 8. Section 32-1527, Reissue Revised Statutes of Nebraska, is
- 14 amended to read:
- 15 32-1527 (1) No voter shall receive an official ballot from any
- 16 person other than a judge of election, and no person other than a judge
- 17 of election shall deliver an official ballot to a voter.
- 18 (2) No voter shall vote or offer to vote any ballot except an
- 19 official ballot received from a judge of election.
- 20 (3) No voter shall place any mark upon an official ballot by which
- 21 it may afterwards be identified as the one voted by him or her.
- 22 (4) No person shall <u>solicit a voter to</u> show his or her ballot after
- 23 it is marked to any person in such a way as to reveal the contents
- 24 thereof or the name of the candidate or candidates for whom he or she has
- 25 marked his or her vote. This subsection does not prohibit a voter from
- 26 voluntarily photographing his or her ballot after it is marked and
- 27 <u>revealing such photograph in a manner that allows the photograph to be</u>
- 28 <u>viewed by another person</u> , and no person shall solicit a voter to show
- 29 the same.
- 30 (5) No person other than a judge of election shall receive from a
- 31 voter an official ballot prepared for voting.

- 1 (6) Any person violating this section shall be guilty of a Class V
- 2 misdemeanor.
- 3 Sec. 9. Sections 3, 4, 5, 6, and 10 of this act become operative on
- 4 June 1, 2016. Sections 1, 2, 7, 8, and 11 of this act become operative
- 5 three calendar months after the adjournment of this legislative session.
- 6 The other sections of this act become operative on their effective date.
- 7 Sec. 10. Original section 32-949.01, Revised Statutes Cumulative
- 8 Supplement, 2014, and sections 32-941, 32-947, and 32-953, Revised
- 9 Statutes Supplement, 2015, are repealed.
- 10 Sec. 11. Original sections 32-1524 and 32-1527, Reissue Revised
- 11 Statutes of Nebraska, and sections 32-570 and 32-618, Revised Statutes
- 12 Cumulative Supplement, 2014, are repealed.
- 13 Sec. 12. Since an emergency exists, this act takes effect when
- 14 passed and approved according to law.